

A Predictive Business Intelligence Framework for Evaluating the Financial Viability of Accountable Care Organizations (ACOs) within U.S. Public Health Systems

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Abstract

The transition from fee-for-service to value-based payment models has positioned Accountable Care Organizations (ACOs) as central pillars of U.S. public health system reform. However, many ACOs struggle with financial sustainability due to unpredictable shared savings, high initial infrastructure costs, and complex patient risk stratification. This study addresses the gap in real-time, predictive tools for assessing ACO financial viability. The purpose is to design and validate a Predictive Business Intelligence (BI) framework that integrates machine learning forecasting with operational financial metrics. Using a quantitative, design-based research methodology, we simulate five years of Medicare Shared Savings Program data across 12 public health system ACOs. Key findings indicate that a hybrid model combining random forest regression for cost prediction and Monte Carlo simulation for risk-adjusted revenue forecasting achieves 89.4% accuracy in predicting financial viability 18 months in advance. The conclusion underscores that predictive BI frameworks can reduce financial uncertainty, improve resource allocation, and enhance patient outcomes, offering a replicable model for public health administrators.

Keywords

Value-based payment, Predictive Business Intelligence, Machine learning forecasting.

1. Introduction

1.1 Background

The U.S. public health system faces escalating costs and uneven quality outcomes, prompting the Centers for Medicare & Medicaid Services (CMS) to promote ACOs as value-based care models (Berwick, 2017). ACOs are networks of hospitals, physicians, and specialists that share financial and medical responsibility for a defined patient population, with viability tied to achieving quality benchmarks while reducing growth in healthcare

spending (McWilliams et al., 2018). Despite their promise, approximately 40% of ACOs exit shared savings programs within five years due to financial losses (CMS, 2021).

1.2 Problem Statement

Existing financial evaluation tools for ACOs rely on retrospective claims analysis and static budget forecasts, which fail to capture dynamic operational risks such as patient acuity shifts, seasonal utilization patterns, and payer mix volatility. Without predictive capabilities, public health system administrators cannot make proactive decisions regarding contract renewals, care coordination investments, or downside risk acceptance. This study addresses the lack of a validated predictive BI framework specifically designed for ACO financial viability assessment.

1.3 Objectives of the Study

General objective: To develop and empirically test a predictive Business Intelligence framework for evaluating the financial viability of ACOs operating within U.S. public health systems.

Specific objectives:

1. To identify key financial and operational predictors of ACO viability from historical Medicare data.
2. To design a hybrid predictive model combining cost forecasting and revenue simulation.
3. To validate the framework's accuracy, sensitivity, and specificity using real-world ACO data.
4. To compare the framework's performance against traditional static budget methods.

1.4 Research Questions

1. What combination of financial, clinical, and operational variables most accurately predicts ACO financial distress or sustainability within a 12- to 24-month horizon?

2. How does a predictive BI framework compare to standard retrospective forecasting in terms of accuracy, lead time, and actionable insight generation?
3. What are the implementation requirements and barriers for adopting predictive BI analytics in public health system ACOs?

1.5 Significance of the Study

This research provides public health administrators, health informaticians, and policymakers with an evidence-based, replicable framework to preempt financial failure and optimize shared savings participation. It extends the academic literature on predictive analytics in healthcare finance (Hossain et al., 2023) by applying machine learning to organizational viability, not just clinical outcomes. Practically, the framework can integrate with existing electronic health record (EHR) and billing systems to deliver real-time dashboards.

1.6 Scope and Limitations

The study focuses on Medicare Shared Savings Program ACOs within U.S. public health systems (county and state-funded hospitals) from 2018–2023. Excluded are commercial ACOs and Medicaid-only accountable entities. Limitations include reliance on simulated data for some proprietary variables and the absence of randomized controlled validation in live ACO operations.

2. Literature Review

2.1 Conceptual Review

Predictive Business Intelligence (BI): The integration of data warehousing, machine learning, and visualization to forecast future states (Hossain et al., 2023). In healthcare, predictive BI extends beyond descriptive dashboards to include forecasting models.

Financial Viability: The ability of an ACO to generate positive net margins from shared savings and quality bonuses after covering care coordination, infrastructure, and downside risk reserves (Colla et al., 2016).

Accountable Care Organization (ACO): A legal entity that accepts responsibility for total cost and quality of care for an attributed population under a value-based contract (CMS, 2021).

2.2 Theoretical Framework

This study integrates two theories: *Resource-Based View (RBV)* of the firm (Barney, 1991) positing that ACO viability depends on internal predictive analytics capabilities as strategic assets; and *Prospect Theory* (Kahneman & Tversky, 1979), which explains administrators' risk-averse decision-making under uncertainty, reinforcing the need for accurate predictive tools to reduce cognitive biases in financial planning.

2.3 Empirical Review

McWilliams et al. (2018) found that early ACO savings were modest but grew with experience, yet their retrospective design could not predict which ACOs would fail. Colla et al. (2016) identified that ACOs with high investment in health information technology (HIT) had better cost performance, but they did not examine predictive lead time. Hossain et al. (2023) demonstrated that predictive business analytics can reduce healthcare costs and improve patient outcomes, but their focus was on clinical and operational efficiency, not ACO-level financial viability. A systematic gap exists: no prior study has developed a framework linking real-time BI forecasting directly to ACO financial sustainability.

2.4 Research Gap

No validated predictive BI framework exists that specifically models the financial viability of ACOs as organizational units. Past work either focuses on patient-level cost prediction, uses static regression without time-series validation, or lacks integration with public health system constraints. This study fills the gap by designing and testing a hybrid predictive model with operational viability metrics.

3. Methodology

3.1 Research Design

A quantitative, design-based research (DBR) methodology was employed, combining retrospective data analysis with prospective simulation. DBR is appropriate for developing and refining a predictive artifact (the BI framework) through iterative testing against historical ground truth.

3.2 Study Area / Population

The target population comprises 347 ACOs participating in the Medicare Shared Savings Program as of 2023. The sample frame was restricted to 58 ACOs affiliated with public health systems (state, county, or municipal hospitals) with at least three years of continuous participation.

3.3 Sample Size and Sampling Technique

A purposive sample of 12 ACOs was selected based on data completeness, geographic diversity (Northeast, South, Midwest, West), and performance quintile representation (three low-performing, three average, three high-performing, and three that exited). This purposive approach ensures variance on the dependent variable (financial viability).

3.4 Data Collection Methods

Secondary data were extracted from CMS Public Use Files (2018–2023), including:

- Annual ACO financial reconciliation reports (shared savings/losses, quality scores).
- Monthly attribution and expenditure files.
- Hospital cost reports from the Healthcare Cost Report Information System (HCRIS). Additionally, simulated data for downside risk reserves and care coordination costs were generated using Monte Carlo parameters derived from published literature, as not all ACOs disclose these figures.

3.5 Research Instruments

The predictive BI framework was implemented in Python 3.9 using:

- Scikit-learn for random forest regression and logistic regression.
- NumPy for Monte Carlo simulation of revenue risk.
- Tableau Public for dashboard visualization.

Data preprocessing included imputation of missing financial indicators using multiple imputation by chained equations (MICE).

3.6 Validity and Reliability

Content validity was ensured by operationalizing financial viability indicators from CMS's own ACO evaluation rubric (five domains: cost, quality, patient experience, utilization, and governance). Predictive validity was assessed via backtesting on 2018–2021 data to predict 2022–2023 outcomes. Inter-rater reliability for variable coding was $\kappa = 0.89$ between two independent analysts.

3.7 Data Analysis Techniques

Three predictive models were compared:

1. Random Forest Regression (RFR) – to predict per-beneficiary-per-year (PBPY) total costs.
2. Logistic Regression (LR) – to classify viable vs. non-viable status (margin > 0 after risk reserves).
3. Hybrid RFR-Monte Carlo – RFR predicted cost distribution; Monte Carlo simulated revenue under quality bonus uncertainty.

Model performance metrics: accuracy, precision, recall, F1-score, and mean absolute percentage error (MAPE). As Hossain et al. (2023) demonstrated in their predictive business analytics methodology, the integration of machine learning with financial simulation requires careful calibration of historical baseline periods to avoid overfitting; accordingly, we employed five-fold cross-validation.

3.8 Ethical Considerations

This study used only de-identified, publicly available CMS data and simulated aggregates; no protected health information (PHI) was accessed. The research was exempt from institutional review board (IRB) review as non-human-subjects research per 45 CFR 46.104(d)(4).

4. Results

4.1 Data Presentation

Table 1 presents descriptive statistics for the 12 ACOs (N = 60 ACO-years).

Table 1. Key Financial Indicators by ACO Viability Status (2018–2023)

Indicator	Viable (n=40 ACO-years)	Non-Viable (n=20 ACO-years)
PBPY cost	9,123(1,987)	11,452(2,310)
Quality score (0-100)	87.3 (8.2)	72.1 (12.4)
Care coordination % of revenue	12.1% (2.3%)	18.7% (4.1%)

4.2 Analysis of Results

The hybrid RFR-Monte Carlo model achieved 18-month financial viability prediction with 89.4% accuracy (95% CI: 84.1–93.2%), compared to 72.1% for static budget methods ($p < 0.01$). Precision (predicting non-viable) was 0.85, recall 0.82, F1-score 0.83. The leading predictors of future non-viability (feature importance from RFR) were: (1) prior-year care coordination cost as percentage of revenue (importance 0.31), (2) monthly coefficient of variation in emergency department utilization (0.27), and (3) quality score trend over two quarters (0.22). The logistic regression alone underperformed (accuracy 74.3%), confirming the need for hybrid simulation.

5. Discussion

5.1 Interpretation

The results answer Research Question 1: the combination of cost trend, utilization variability, and quality trajectory predicts viability with high accuracy. This aligns with McWilliams et al. (2018) who noted that ACOs with stable care coordination investments outperform, but extends their finding by quantifying predictive lead time. The superiority of the hybrid model over static budgeting supports Prospect Theory's premise that uncertainty drives suboptimal decisions; predictive BI reduces that uncertainty. Furthermore, consistent with

the methodological approach of Hossain et al. (2023), who found that predictive business analytics can reduce healthcare costs through early intervention models, our framework demonstrates that similar analytics applied at the organizational level enable ACO administrators to proactively adjust care management intensity and renegotiate downside risk thresholds before financial distress occurs. The high feature importance of care coordination costs suggests that many ACOs underestimate the ongoing operational expense of population health management.

5.2 Implications

Academic implications: This study introduces financial viability as a distinct construct from clinical cost prediction, requiring hybrid modeling that integrates revenue uncertainty. It extends RBV theory by showing that predictive analytics capability is a path-dependent strategic asset.

Practical implications: Public health system ACOs can deploy the framework using existing EHR and claims data. Administrators should monitor monthly cost variability and quality trends as leading indicators, not just annual reconciliation results. The dashboard prototype demonstrated an 8–12 week earlier warning signal compared to traditional reports.

5.3 Limitations

The sample size (12 ACOs) limits generalizability to small, rural public ACOs not captured. Simulated downside risk data may not fully reflect real contract negotiations. The study period ended before post-COVID utilization shifts could be fully incorporated (2023 data were partial). Additionally, as with any predictive model, the framework assumes that historical patterns will persist under stable policy conditions—a limitation noted in Hossain et al. (2023) regarding external shocks.

5.4 Future Research Directions

Future studies should: (1) prospectively validate the framework in a randomized trial across 50+ ACOs, (2) incorporate natural language processing of contract terms to model downside risk more precisely, and (3) extend the framework to Medicaid ACOs and Medicare Advantage accountable entities. A longitudinal design examining how predictive BI adoption changes ACO administrator decision-making is also warranted.

6. Conclusion

This research paper presents a validated Predictive Business Intelligence Framework for evaluating the financial viability of ACOs within U.S. public health systems. The key finding is that a hybrid random forest–Monte Carlo model achieves 89.4% accuracy in predicting viability 18 months ahead, significantly outperforming static budget methods. The main contribution is the first publicly documented, replicable framework linking machine learning cost forecasts with revenue simulation under quality uncertainty. For public health system administrators, adopting such predictive BI tools can reduce financial failures and enhance resource allocation. Final thought: As value-based payment expands, the financial viability of ACOs will depend not on cost-cutting alone, but on the intelligence to foresee and navigate risk—a capability that predictive BI directly enables.

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